



Analysis of Transit Funding in the SFY 2020-21 Enacted Budget April 3, 2020

Bob Zerrillo, Bob Reid and Padraic Bambrick

Governor Cuomo and the State Legislature have reached agreement on the 2020-21 Budget. Below is a summary of the transit provisions. The good news is that transit funding is at the same levels as were recommended in the Governor's Executive Budget. Even in the face of New York's current financial hardship, the budget includes significant increases in transit operating and capital funding for MTA and non-MTA systems and support for purchase of electric vehicles.

However, because of the fiscal crisis facing the state, the budget provides the Governor with the ability to reduce any appropriation to address cash imbalances in the state budget during the fiscal year. The first review is on April 30, and the potential impact on state spending, especially the STOA payments due in May, is not known at this time.

Executive Budget Summary:

- 4.2% increase in STOA funding for upstate transit systems
- 16.3% increase in STOA for downstate transit systems other than the MTA
- 13.2% increase in operating funding for the MTA
- \$130.5 m. in capital funding to non-MTA systems
- \$3.0 b. in capital aid to the MTA
- \$11 m. to continue the Cross-Hudson bus service (Rockland-Westchester).

State Transit Operating Assistance (STOA)

Upstate transit systems receive a 4.2% increase in STOA above 2019-20 levels. Downstate transit systems other than the MTA receive a 16.3% increase in STOA above 2019-20 levels. The MTA receives \$6.214 b. in total operating funding including mobility tax and other revenues received directly.

The following table provides the specific STOA appropriation levels compared to the prior year.



STOA Appropriations – FYE 2021 Enacted Budget vs FYE 2020 Enacted **FYE 2021 FYE 2020** % Change Change Line Item **Enacted** Enacted FYE21-FYE20 FYE21-FYE20 **DOWNSTATE** MTA \$2,642,486,200 \$2,268,296,600 \$374,189,600 16.50% 809.481.000 717.901.300 91.579.700 12.76% MTA Rail 13,800,000 13,800,000 0.00% MTA Toll Subsidy 3,465,767,200 MTA Total (1) 2,999,997,900 465,769,300 15.53% Rockland 3,754,300 16.30% 4,366,400 612,100 36,625,400 16.30% NYC SI Ferry 42,597,100 5,971,700 Westchester 71,497,500 61,474,100 10,023,400 16.31% 74,352,000 12,123,000 16.30% Nassau 86,475,000 Suffolk 28,920,200 16.30% 4,715,400 33,635,600 500,000 0.00% South Fork Bus Service 500,000 **NYCDOT** 113,834,300 97,875,700 15,958,600 16.30% NYSDOT Trans-Hudson 11,000,000 0.00% 11,000,000 41,291,900 Formula 35,503,100 5,788,800 16.31% 4,312,000 0.00% Supplemental 4,312,000 **Non-MTA Total** 409,509,800 354,316,800 55,193,000 15.58% 3,875,277,000 3,354,314,700 520,962,300 15.53% **Downstate Subtotal UPSTATE** CDTA 42,442,800 40,716,700 1,726,100 4.24% 4.24% CNYRTA 38,742,900 37,167,300 1,575,600 4.24% **RGRTA** 47,041,900 45,128,700 1,913,200 NFTA 61,108,600 58,623,400 2,485,200 4.24% Formula 46,717,400 44,817,500 1,899,900 4.24% 0.00% Supplemental 1,960,000 1,960,000 238,013,600 228,413,600 9,600,000 4.20% **Upstate Subtotal** \$4,113,290,600 \$3,582,728,300 \$530,562,300 14.81% **STOA Total**

STOA Hold Harmless for Formula Systems

NYPTA has been in discussions with NYSDOT on implementation of the STOA Hold Harmless provision for the transit systems that receive STOA through the passenger and vehicle mile formula. The Department is aggressively working to obtain approval to use the Hold Harmless provision for up to one year, beginning with the May 2020 payment. Given the emergency

⁽¹⁾ MTA will receive \$6.214 b. in operating aid, an increase of \$775 m. from 2019-20 (13.2% increase), including Payroll Mobility Tax and other revenues received directly rather than through the state budget.

situation impacting all transit systems statewide, DOT proposes to waive several rules, including both the requirement to prepare a service and fare plan and the requirement for an "enhanced" cash match. The regular STOA 18-b local matching requirement would still apply.

Rural Transit Funding

The Department of Health is facing severe budget cuts, but the \$4 million in funding traditionally provided for rural transit is retained in the final budget. It has not appeared on any final cut sheet from the New York State Division of Budget or the NYS Department of Health. Similar to all Medicaid or any appropriation, this is subject to change by the Governor under his emergency powers. NYPTA will monitor the DOH budget and continue to advocate for funding for rural transit systems impacted by the state's Medicaid changes

Language in the Medicaid bill includes the following description of the duties of the transportation management broker:

- Establish a network of Medicaid enrolled providers and evaluate qualifications
- Assess and resolve service quality issues
- Develop mandatory corrective actions
- Manage the appropriate level of transportation based on documented patient medical need to ensure that Medicaid beneficiaries are using the most medically appropriate mode of transportation, including public transportation, which shall be maximized statewide, including in rural areas; provided that when determining the appropriate level of transportation, the transportation management broker shall ensure that patients have reasonable and timely access to medically appropriate transportation services
- Establish fees to reimburse Medicaid transportation providers
- Adjudicate and pay claims from Medicaid transportation providers
- Performance reporting on all aspects of the transportation program
- Identify and resolve issues to increase consumer satisfaction
- Develop valued based payments for transportation services

Non-MTA Transit Capital Funding

The Executive Budget provides \$130.5 m. in capital aid for Non-MTA transit systems as follows:

- \$18.5 m. for state 10% match to federally aided projects (same as 2019-20)
- \$20 m. specified to upstate transit systems (same as 2019-20)
- \$18.5 m. for non-MTA capital projects (same as 2019-20)
- \$27.5 m. for non-MTA capital projects from New York Works (same as 2010-20)
- \$20.0 m. for NFTA rail capital (same as 2019-20)
- \$20.0 m. for electrification of non-MTA bus fleets (new)
- \$6.0 m. for NFTA engineering studies and capital projects (new)

Following are the specified capital appropriations to upstate transit systems:

	FYE 2021 Capital Funding			
	FYE 2021	FYE 2020	Change	% Change
UPSTATE	Enacted	Enacted	FYE21-FYE20	FYE21-FYE20
CDTA	\$3,596,000	\$3,596,000	\$0	0.00%
CNYRTA	\$3,282,600	\$3,282,600	\$0	0.00%
RGRTA	\$3,985,700	\$3,985,700	\$0	0.00%
NFTA	\$5,177,500	\$5,177,500	\$0	0.00%
Formula	\$3,958,200	\$3,958,200	\$0	0.00%
Upstate Subtotal	\$20,000,000	\$20,000,000	\$0	0.00%

The budget retains language allowing the \$20 m. in upstate capital funds to be used to offset the required local match to federally funded capital projects. All other capital funds are eligible for any capital purpose but cannot replace local matching funds.

Article VII Legislation

Transportation and Economic Development

- Part I Extends MTA bonding cap
- Part K Extends tax increment financing for MTA to 2022
- Part QQ Authorizes \$3 billion Environmental Bond Act of 2020 (Restore Mother Nature Bond Act)
- Part RR Implements Environmental Bond Act of 2020
- Part XX Authorizes e-scooters and e-bikes
- Part LLL MTA borrowing for COVID-19 impacts
- Part MMM Use of MTA congestion tolling revenue for COVID-19 impacts
- Part UUU Requires \$3 b. NYC matching funds for MTA capital program and 50% NYC share of MTA paratransit service cost
- Part VVV Provides for transfer of property for MTA transit projects

Public Protection and General Government

Part AAA – Amends election day leave